June 11, 2012

Ms. Monica Jackson
Office of the Executive Secretary
Bureau of Consumer Financial Protection
1700 G Street NW
Washington, DC 20552

Re: Docket No. CFPB-2012-0015, (RIN) 3170-AA21, Truth in Lending (Regulation Z)

Dear Ms. Jackson,

Americans for Financial Reform and its undersigned members submit the following comments on the proposal to permit pre-account opening fees that exceed the Credit CARD Act’s 25% limit on fees.

We oppose the proposal, which weakens protections against an abusive product aimed at the most vulnerable consumers. Under the proposal, a credit card issuer will be able to charge a $95 up-front fee and then a second $75 fee, in addition to 36% APR, on a card with only $300 in purported credit. The card gives the consumer only $130 in net credit yet costs $170 plus 36% interest on a $300 debt. The proposal implements an erroneous court decision that ignored the larger purposes of the fee harvester provision and the Truth in Lending Act (TILA), of which it is a part.

If the CFPB feels compelled to finalize the proposal, it is essential that the Bureau implement other measures to ensure that consumers are protected against high fee credit cards that exploit the struggles of consumers with damaged credit. Otherwise, consumers will be harmed and bad industry actors – in this and other markets – will conclude that they can get away with looking for technical loopholes rather than complying with both the letter and the spirit of consumer protection rules.

Measures that the CFPB should consider include:

- Include fees in the advertised APR so that consumers are not deceived about the cost of the card and can compare products.
- Require fees to be displayed prominently alongside the APR.
- Prohibit fees that are not reasonable and proportional to their stated purpose and that undermine the price tag (the APR) of the card.
- Scrutinize credit cards aimed at consumers with impaired credit to ensure that they are based on ability to pay and do not have high default rates that reflect inability to pay.
• Scrutinize claims, implied or direct, that a card will build or improve credit for unfair, deceptive or abusive practices.
• Exercise joint supervision with the Federal Reserve Board to examine fee harvester card for other legal violations or unfair, deceptive or abusive practices.

Consumers who are targeted because of their bad credit are the most vulnerable. The CFPB must exercise special vigilance to protect those consumers and to send a strong warning to those who would exploit them. Thank you for the opportunity to submit these comments.

Sincerely,

Americans for Financial Reform
California Reinvestment Coalition
Center for Responsible Lending
Consumer Action
Consumer Federation of America
Consumers Union
The Leadership Conference on Civil and Human Rights
National Association of Consumer Advocates
National Consumer Law Center (on behalf of its low income clients)
National Council of La Raza
National Fair Housing Alliance
NEDAP
New Jersey Citizen Action
U.S. PIRG
Following are the partners of Americans for Financial Reform.

All the organizations support the overall principles of AFR and are working for an accountable, fair and secure financial system. Not all of these organizations work on all of the issues covered by the coalition or have signed on to every statement.

- A New Way Forward
- AFL-CIO
- AFSCME
- Alliance For Justice
- Americans for Democratic Action, Inc
- American Income Life Insurance
- Americans United for Change
- Campaign for America’s Future
- Campaign Money
- Center for Digital Democracy
- Center for Economic and Policy Research
- Center for Economic Progress
- Center for Media and Democracy
- Center for Responsible Lending
- Center for Justice and Democracy
- Center of Concern
- Change to Win
- Clean Yield Asset Management
- Coastal Enterprises Inc.
- Color of Change
- Common Cause
- Communications Workers of America
- Community Development Transportation Lending Services
- Consumer Action
- Consumer Association Council
- Consumers for Auto Safety and Reliability
- Consumer Federation of America
- Consumer Watchdog
- Consumers Union
- Corporation for Enterprise Development
- CREDO Mobile
- CTW Investment Group
- Demos
- Economic Policy Institute
- Essential Action
- Greenlining Institute
- Good Business International
- HNMA Funding Company
- Home Actions

www.ourfinancialsecurity.org
• Housing Counseling Services
• Information Press
• Institute for Global Communications
• Institute for Policy Studies: Global Economy Project
• International Brotherhood of Teamsters
• Institute of Women’s Policy Research
• Krull & Company
• Laborers’ International Union of North America
• Lake Research Partners
• Lawyers’ Committee for Civil Rights Under Law
• Move On
• NASCAT
• National Association of Consumer Advocates
• National Association of Neighborhoods
• National Community Reinvestment Coalition
• National Consumer Law Center (on behalf of its low-income clients)
• National Consumers League
• National Council of La Raza
• National Fair Housing Alliance
• National Federation of Community Development Credit Unions
• National Housing Trust
• National Housing Trust Community Development Fund
• National NeighborWorks Association
• National Nurses United
• National People’s Action
• National Council of Women’s Organizations
• Next Step
• OMB Watch
• OpenTheGovernment.org
• Opportunity Finance Network
• Partners for the Common Good
• PICO National Network
• Progress Now Action
• Progressive States Network
• Poverty and Race Research Action Council
• Public Citizen
• Sargent Shriver Center on Poverty Law
• SEIU
• State Voices
• Taxpayer’s for Common Sense
• The Association for Housing and Neighborhood Development
• The Fuel Savers Club
• The Leadership Conference on Civil and Human Rights
• The Seminal
• TICAS
• U.S. Public Interest Research Group
• UNITE HERE
• United Food and Commercial Workers
• United States Student Association
• USAAction
• Veris Wealth Partners
• Western States Center
• We the People Now
• Woodstock Institute
• World Privacy Forum
• UNET
• Union Plus
• Unitarian Universalist for a Just Economic Community

List of State and Local Signers

• Alaska PIRG
• Arizona PIRG
• Arizona Advocacy Network
• Arizonans For Responsible Lending
• Association for Neighborhood and Housing Development NY
• Audubon Partnership for Economic Development LDC, New York NY
• BAC Funding Consortium Inc., Miami FL
• Beech Capital Venture Corporation, Philadelphia PA
• California PIRG
• California Reinvestment Coalition
• Century Housing Corporation, Culver City CA
• CHANGER NY
• Chautauqua Home Rehabilitation and Improvement Corporation (NY)
• Chicago Community Loan Fund, Chicago IL
• Chicago Community Ventures, Chicago IL
• Chicago Consumer Coalition
• Citizen Potawatomi CDC, Shawnee OK
• Colorado PIRG
• Coalition on Homeless Housing in Ohio
• Community Capital Fund, Bridgeport CT
• Community Capital of Maryland, Baltimore MD
• Community Development Financial Institution of the Tohono O'odham Nation, Sells AZ
• Community Redevelopment Loan and Investment Fund, Atlanta GA
• Community Reinvestment Association of North Carolina
• Community Resource Group, Fayetteville A
• Connecticut PIRG
• Consumer Assistance Council
• Cooper Square Committee (NYC)
• Cooperative Fund of New England, Wilmington NC
• Corporacion de Desarrollo Economico de Ceiba, Ceiba PR

www.ourfinancialsecurity.org
• Delta Foundation, Inc., Greenville MS
• Economic Opportunity Fund (EOF), Philadelphia PA
• Empire Justice Center NY
• Empowering and Strengthening Ohio’s People (ESOP), Cleveland OH
• Enterprises, Inc., Berea KY
• Fair Housing Contact Service OH
• Federation of Appalachian Housing
• Fitness and Praise Youth Development, Inc., Baton Rouge LA
• Florida Consumer Action Network
• Florida PIRG
• Funding Partners for Housing Solutions, Ft. Collins CO
• Georgia PIRG
• Grow Iowa Foundation, Greenfield IA
• Homewise, Inc., Santa Fe NM
• Idaho Nevada CDFI, Pocatello ID
• Idaho Chapter, National Association of Social Workers
• Illinois PIRG
• Impact Capital, Seattle WA
• Indiana PIRG
• Iowa PIRG
• Iowa Citizens for Community Improvement
• JobStart Chautauqua, Inc., Mayville NY
• La Casa Federal Credit Union, Newark NJ
• Low Income Investment Fund, San Francisco CA
• Long Island Housing Services NY
• MaineStream Finance, Bangor ME
• Maryland PIRG
• Massachusetts Consumers' Coalition
• MASSPIRG
• Massachusetts Fair Housing Center
• Michigan PIRG
• Midland Community Development Corporation, Midland TX
• Midwest Minnesota Community Development Corporation, Detroit Lakes MN
• Mile High Community Loan Fund, Denver CO
• Missouri PIRG
• Mortgage Recovery Service Center of L.A.
• Montana Community Development Corporation, Missoula MT
• Montana PIRG
• Neighborhood Economic Development Advocacy Project
• New Hampshire PIRG
• New Jersey Community Capital, Trenton NJ
• New Jersey Citizen Action
• New Jersey PIRG
• New Mexico PIRG
• New York PIRG
• New York City Aids Housing Network
• New Yorkers for Responsible Lending
• NOAH Community Development Fund, Inc., Boston MA
• Nonprofit Finance Fund, New York NY
• Nonprofits Assistance Fund, Minneapolis MN
• North Carolina PIRG
• Northside Community Development Fund, Pittsburgh PA
• Ohio Capital Corporation for Housing, Columbus OH
• Ohio PIRG
• OligarchyUSA
• Oregon State PIRG
• Our Oregon
• PennPIRG
• Piedmont Housing Alliance, Charlottesville VA
• Michigan PIRG
• Rocky Mountain Peace and Justice Center, CO
• Rhode Island PIRG
• Rural Community Assistance Corporation, West Sacramento CA
• Rural Organizing Project OR
• San Francisco Municipal Transportation Authority
• Seattle Economic Development Fund
• Community Capital Development
• TexPIRG
• The Fair Housing Council of Central New York
• The Loan Fund, Albuquerque NM
• Third Reconstruction Institute NC
• Vermont PIRG
• Village Capital Corporation, Cleveland OH
• Virginia Citizens Consumer Council
• Virginia Poverty Law Center
• War on Poverty - Florida
• WashPIRG
• Westchester Residential Opportunities Inc.
• Wigamig Owners Loan Fund, Inc., Lac du Flambeau WI
• WISPIRG

Small Businesses

• Blu
• Bowden-Gill Environmental
• Community MedPAC
• Diversified Environmental Planning
• Hayden & Craig, PLLC
• Mid City Animal Hospital, Phoenix AZ
• The Holographic Repatterning Institute at Austin
• UNET